

The Public Safety Office's *Biennial Report to the*Legislature is required by Government Code §772.006

and covers activities from September 2016 to August

2018 as well as discussion of future undertakings.



Governor Greg Abbott
Aimee Snoddy, Executive Director

CONTENTS

Introduction	4
Funding Sources and Method of Finance	<u>5</u>
Protecting our Children	8
- Prevention & Intervention	9
– School Safety	11
– Child Sex Trafficking	13
Supporting our Protectors	<u>15</u>
– Equipment & Technology	16
- Special Investigation & Response	18
– Training & Operations	20
– Crime Stoppers	22
Securing our Border	24
Serving Victims of Crime	<u>26</u>
– Violence Against Women	27
– Sutherland Springs Response	28
– Crimes Against Children	29
Enhancing the System	31
- Specialty Courts	32
- Targeted Courts & Prosecution	34
- Corrections & Reducing Recidivism	<u>35</u>
Regional Councils of Governments	<u>36</u>
Contact PSO	37

Introduction

PUBLIC SAFETY OFFICE

BIENNIAL REPORT TO THE TEXAS

LEGISLATURE

In 2018, the Public Safety Office (PSO) was formed through a reorganization of existing staff and departments. The divisions of the new office are the Criminal Justice Division (CJD), the Homeland Security Grants Division (HSGD), the Child Sex Trafficking Team (CSTT), and the Grants Administration Division (GAD).

Our collective mission is to promote strategies that improve public safety, support victims of crime, prevent terrorism, and prepare communities for the threats and hazards that pose the greatest risks to Texans. To accomplish this mission PSO employs the following principles:



- Acting with fiscal responsibility, accountability, and transparency. As a steward of state and federal funds, we
 employ sound management practices and controls to ensure that programs can be fiscally and programmatically
 successful.
- Focusing on people and impact. We must always remember who we are here to serve and dedicate funding
 where it can help people in the most meaningful ways.
- Leading and exploring innovation. To advance justice, we must dedicate resources to test new ideas.
- Operating with simplicity. We work to streamline our processes and lessen burdens by focusing on what is important.
- Collecting and using evidence. We are dedicated to building sound measures for our programs, championing
 evidence-based practices, and building evidence where it is lacking.
- Valuing our stakeholders and their opinions. We know that to succeed we must listen to and leverage the
 expertise and input of our stakeholders.

Priority areas discussed in this report include:

- Protecting our children
- Supporting our protectors
- Securing the border
- Serving victims of crime
- Enhancing the system



FUNDING SOURCES – FEDERAL OPPORTUNITIES

- Edward Byrne Memorial Justice Assistance Grant Program (JAG). Promotes public safety efforts, crime reduction, and system improvements. (CJD)
- Juvenile Justice Delinquency Prevention Program (JJDP). Supports prevention and intervention programs for at-risk youth. (CJD)
- Nonprofit Security Grant Program (NSGP). Provides funding for target hardening and other physical security enhancements/activities to nonprofit organizations that are at high risk of a terrorist attack. (HSGD)
- Operation Stonegarden (OPSG). Supports enhanced cooperation and coordination among Federal, state, local, and tribal law enforcement agencies to secure the Texas/Mexico and international water borders. (HSGD)
- Paul Coverdell Forensic Science Improvement Program (Coverdell). Reduces backlog and improves quality and timeliness in forensic laboratories. (CJD)
- Residential Substance Abuse Treatment for Prisoners (RSAT). Provides substance abuse treatment for incarcerated offenders. (CJD)
- Sexual Assault Services Formula Grant Program (SASP). Supports rape crisis centers that provide core services to victims of sexual assault. (CJD)
- State Homeland Security Program (SHSP). Provides funding for local and statewide agencies to address highpriority preparedness gaps across all core capabilities where a nexus to terrorism exists. (HSGD)
- STOP Violence Against Women Formula Grant Program (VAWA). Supports victims of sexual assault, domestic violence, dating violence and stalking through staff training, prevention and awareness, data collection, legal assistance, and treatment for trauma. (CJD)
- Urban Area Security Initiative (UASI). Provides funding for three high-threat, high-density Urban Areas
 identified by FEMA (Dallas/Fort Worth/Arlington, Houston, and San Antonio). Grants support local agency efforts
 to build, sustain, and deliver the core capabilities essential to preventing, protecting against, mitigating,
 responding to, and recovering from acts of terrorism and other catastrophic incidents. (HSGD)
- Victims of Crime Act General Victim Assistance Program (VOCA). Devotes resources to provide direct services
 to victims of crime to help them recover and to navigate the justice system. (CJD)

FUNDING PROGRAMS – STATE OPPORTUNITIES

- Body-Worn Cameras. Supports municipal police departments and county sheriffs' offices in establishing or enhancing body-worn camera programs (one-time appropriation). (CJD)
- Border Prosecution Unit Program. Provides funding to support prosecution resources and training as part of a
 collaborative initiative of district and county attorney offices within the Texas border region handling an
 increased number of cases resulting from border-related offenses. (HSGD)
- Child Sex Trafficking Programs (CST). Fills services gaps for sexually exploited children by promoting regional
 and statewide programs that exemplify standards for trauma-informed care. (CSTT)
- County Essentials. Supports counties with the high and unexpected costs for the investigation and prosecution
 of capital murder crimes and other significant events. (CJD)
- Crime Stoppers Assistance Fund. Supports local community-based partnerships operating anonymous tip lines.
 (CJD)
- Criminal Justice Planning Fund No. 421. Fills system gaps throughout all areas of the criminal justice system and supports innovative concepts and best practices to achieve a safer Texas for all citizens. (CJD)
- Internet Crimes Against Children. Supports investigation of internet crimes against children through task forces made up of multi-agency law enforcement personnel throughout urban Texas cities. (CJD)
- Local Border Security Program. Provides funding for overtime and operating costs to sustain interagency law
 enforcement operations and support an increased law enforcement presence to detect, deter, and disrupt drug,
 human, and other contraband trafficking created by the close proximity to the Texas/Mexico border. (HSGD)
- Rifle-Resistant Body Armor. Funds purchases of rifle-resistant body armor for local law enforcement (one-time appropriation). (CJD)
- Sexual Assault Evidence Testing Grant Program. Supports temporary or long-term expansions of testing capacity in crime laboratories to reduce the backlog of sexual assault kits in Texas. (CJD)
- Specialty Court Program. Supports programs that focus on treatment for those with substance abuse or mental health issues or the specific needs of Veterans or sexually exploited persons. (CJD)
- Texas Anti-Gang Grant Program (TAG). Supports targeted, regional approaches to combat gang violence by coordinating prevention, intervention, and suppression activities. (CJD)
- Texas Conversion to the National Incident Based Reporting Program (NIBRS). Helps law enforcement agencies
 move to incident-based crime reporting to the Department of Public Safety. (CJD)
- Truancy Prevention and Intervention. Supports school districts and local governments in providing case management and support to truant school children. (CJD)

METHOD OF FINANCE

Funding Source	FY2017		FY2018	
Federal Grants				
Edward Byrne Memorial Justice Assistance Grant Program (JAG)	\$	13,376,852	\$	13,133,950
Juvenile Justice and Delinquency Prevention Fund (JJDP)	\$	3,348,301	\$	2,750,714
Nonprofit Security Grant Program (NSGP)	\$	675,000	\$	824,910
Operation Stonegarden (OPSG)	\$	20,100,000	\$	19,730,000
Paul Coverdell National Forensic Sciences Improvement Act	\$	592,315	\$	656,102
Residential Substance Abuse Treatment (RSAT)	\$	1,048,370	\$	1,224,087
Sexual Assault Services Program (SASP)	\$	1,161,068	\$	993,147
State Homeland Security Program (SHSP)	\$	21,498,000	\$	21,481,000
Urban Area Security Initiative (UASI)	\$	38,995,000	\$	38,995,000
Victims of Crime Act (VOCA)	\$	185,614,610	\$	155,567,370
Violence Against Women Act (VAWA)	\$	10,698,475	\$	10,602,721
State Appropriations				
Anti-Gang Programs	\$	5,100,000	\$	5,100,000
Border Prosecution Unit	\$	4,500,000	\$	6,000,000
Border Reimbursement for First Responder Agencies	\$	-	\$	1,000,000
Child Sex Trafficking Team (1)	\$	1,830,650	\$	3,837,650
County Essential Services Grants	\$	1,170,333	\$	1,170,333
Crime Stoppers Assistance Account No. 5012	\$	842,147	\$	1,211,190
Criminal Justice Planning Account No. 421	\$	27,763,603	\$	30,182,306
Drug Court Grants No. 5174	\$	750,000	\$	2,000,000
Enhanced Border Security – Helicopter Operations	\$	3,000,000	\$	3,000,000
Enhanced Border Security – Border Cameras	\$	1,000,000	\$	2,000,000
Internet Crimes Against Children	\$	800,000	\$	800,000
Local Border Security	\$	5,100,000	\$	5,100,000
National Incident-Based Reporting System (NIBRS) (2)	\$	8,189,174	\$	9,225,729
Prostitution Prevention Programs	\$	1,460,500	\$	1,460,500
Rifle-Resistant Body Armor	\$	-	\$	25,000,000
Sexual Assault Evidence Testing (Driver License) No. 5170 (3)	\$	-	\$	427,459
		2,300,000	\$	3,096,936

Note: Dollars reflect appropriated amounts unless otherwise noted.

- 1 Includes \$2,000,000 in funds from General Revenue-Dedicated Sexual Assault Program Account No. 5010 in FY2018.
- The FY18-19 appropriations bill granted additional unobligated balances from the General Revenue-Dedicated Emergency Radio Infrastructure Account No. 5153 to the NIBRS program.
- Rider 31 in the FY18-19 appropriations bill granted an estimated \$1,100,000 million in fee revenue from the General Revenue-Dedicated Evidence Testing Account No. 5170, but fee income was only \$427,459 in FY18.

PROTECTING OUR CHILDREN

CJD's dedication to protecting Texas children includes protecting them from the crimes of others, but also protecting the chance they have to lead successful lives through preventing and intervening in delinquent behavior. Texas has long recognized that, while public safety and individual accountability are mandates for our juvenile justice system, so is rehabilitating children who have gone down the wrong path.

Every child who can be helped brings not only a chance of a life restored, but may also lower future burden on the justice system and our economy. CJD is committed to breaking the cycle by helping youth to stay on or get on the right course in life. We invest in solutions from early prevention to interventions with young people already involved in the system.

Relevant Programs

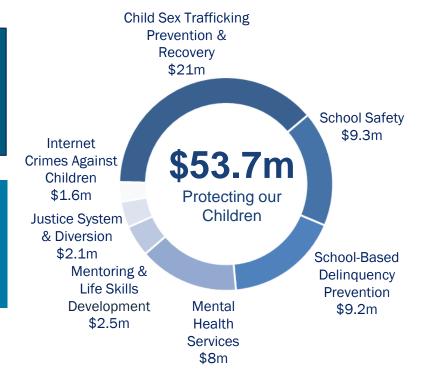
- Juvenile Justice Grant Program: Provides support for projects that prevent violence in and around schools;
 improve the juvenile justice system; and develop effective education, training, prevention, diversion, treatment,
 and rehabilitation programs in the arena of juvenile delinquency.
- Justice Assistance Grant Program: Provides support for statewide and local projects that promote public safety, reduce crime, and improve the criminal justice system. Local governments often use funds to provide school resource officers or operate other projects that protect children's safety.
- Truancy Prevention and Intervention: Provides funding to school districts or municipal governments operating truancy courts for truancy officers or juvenile case managers.
- **Child Sex Trafficking:** The Public Safety Office's Child Sex Trafficking Team operates programs that support prevention, enforcement, and victim restoration programs.
- Internet Crimes Against Children: Task forces that provide special investigations and prosecutions of sexual
 predators who use the internet to target children and distribute child pornography.

207,443

Children benefited from CJD prevention and intervention projects

30,242

Youth received professional counseling



Prevention & Intervention

With the support and guidance of the Governor's Juvenile Justice Advisory Board, CJD focuses efforts on protecting children from both being victimized and becoming involved in the juvenile justice system. Over the past two years, CJD has dedicated over \$22.0 million to prevention and intervention efforts. A study conducted by Texas A&M's Public Policy Research Institute and the Council of State Governments reported that 59% of 928,940 students in 6th through 12th grades had some involvement in the juvenile justice system while in school. Prevention and intervention efforts for youth are cost-effective and successful in preventing future delinquent behavior and contact with the juvenile justice system.

In keeping with Texas' juvenile justice reforms of the last decade, CJD prioritizes funding towards mental health, truancy/delinquency prevention, and mentoring and life-skills programs. These programs allow at-risk youth, and those on probation, to receive the appropriate services to address their delinquent behavior. The availability of such programs on a local level also encourages juvenile judges to utilize these closer-to-home options rather than remanding juveniles to state custody.



CJD provides funding for mental health services that include psychological and psychiatric evaluations, professional therapy, substance abuse treatment, mental health counseling services, anger management, parent/family training and counseling/support services. Through services provided, conditions contributing to delinquent behavior are addressed with the goal of intervening and preventing future delinquent behavior. Mental health interventions provided early in a school setting provide better outcomes for students, families, and communities.



Truancy and Prevention

Texas targets youth in high-risk categories and funds programs or other initiatives designed to impact youth positively and divert them from a path of serious, violent, and chronic delinquency. Truancy and delinquency prevention initiatives provide students with a network of wraparound social services needed to address the root causes of their truant or delinquent behavior. Specifically, CJD prioritizes school-based projects that employ juvenile case managers to provide supervision services in cases involving juvenile offenders before a truancy court. They assist the court in administering its juvenile docket and in supervising its orders as well as ensuring decisions are made that are in the best interest of the child.

Mentoring and Life-skills

Beyond formal schooling, young people need constructive opportunities for growth and development in structured, well-supervised settings. Such environments allow youth to hone general life competency, academic, and employment skills. Developing and engaging youth by building up noncognitive skills (life skills) in addition to academic abilities can help young people to become assets in the making. Helping youth to build these skills through mentoring and life-skills programs can engage them in lives with positive, upward trajectories.



Highlights

- The Telemedicine Wellness Intervention Triage & Referral (TWITR) Project. This project is a collaborative network of community mental health resources, medical professionals, and school staff. It provides credentialed mental health professionals to be liaisons among the independent school district faculty and staff, atrisk youth, and appropriate referral entities via face-to-face interactions and telemedicine links.
- Girl Scouts of Central Texas. This project provides mentoring and counseling services to girls who have a parent in the prison system. The overall goal is to reduce participation in high-risk behaviors and entry into the juvenile justice system by providing professional therapy, regular prison visitation, and evidence-based Girl Scout curriculum specifically designed to meet the needs of this population and ultimately break the cycle of intergenerational incarceration.
- Girls Empowerment Network: ClubGEN and Girls Now! ClubGEN is a weekly after-school program and Girls Now! puts on interactive workshops for girls. Both projects equip girls with the skills they need to deal with the pressures of adolescence by providing interaction with positive role models who encourage healthy supportive bonds to reduce negative behaviors. ClubGEN and Girls Now! served 7,700 girls in the Austin area during 2017 and 2018.
- Next Step Community Solutions. This project provides education, training, counseling, and mentoring for juveniles referred by juvenile probation and focuses on intervention and recovery from substance abuse and juvenile mental health counseling. Counselors provide consistent care to youth ensuring needs are met and behavioral health issues are addressed. This project served 363 high risk youth in 2018.

- Communities in Schools (CIS). CIS provides school-based coordinators that connect schools and students to community resources. The coordinators address the immediate needs of students through the implementation of a comprehensive model that provides individualized, wraparound services which build on a positive one-to-one relationship, student strengths, and community resources. CIS- North Texas served 280 students in supporting their path towards graduation in 2018.
- Truancy Prevention and Intervention. In 2015, the 84th Legislature overhauled the state's truancy laws. Truancy was reclassified from a criminal to civil offense, and school districts were given a much larger role in addressing students' truant conduct. Now districts may not refer students to truancy court until after ten absences in a semester, and must engage students in truancy prevention and intervention activities after three absences. The Legislature also created a new funding stream and charged CJD with administering the grant program. In 2017, \$2.1 million was awarded to 19 cities, school districts, and counties for juvenile case managers. In 2018, the program awarded \$4.4 million to 41 grantees.
- Kids In a New Groove (KING). The Mentoring through Music program provides mentorship to Texas youth in foster care through music lessons. The project teaches youth how to set and obtain goals, build healthy relationships with adults, and provides a creative outlet. Mentors provide a trusting and consistent relationship, following their student through the various home transfers and placements they may face. This unique consistency contributes to students' success as many may move homes up to six different times until they age out of foster care.

16,755

youth received instruction or support for life, social, and emotional skills

773

youth received counseling or treatment for substance abuse

School Safety

On May 18th, 2018, a Santa Fe High School student walked into his art class and opened fire on students and school employees, killing ten people and injuring 13 others. CJD assisted in the immediate response by providing mental health resources for the survivors and continues to assist in long-term recovery efforts.

On May 22nd, the Governor convened a series of roundtables with superintendents, administrators, law enforcement officials, students, and survivors of mass shootings, and released his School and Firearm Safety Action Plan on May 30th. The Plan includes recommendations for state law changes, agency actions, the pursuit of relevant federal grants, and further funding by CJD to 1) make schools safer places, 2) identify threats in advance and resolve them; and 3) improve mental health assessments and services.

Santa Fe Response

- Provided additional counselors to ISDs in the Santa Fe area. CJD funded four counselors within Education Service Center Region 4 to provide regional-based counseling services for campuses in the area if students have been identified as being exposed to crime (including trauma) at home or at school. 370 hours of training was provided to school personnel and 378 children and families accessed counseling services.
- Assisted Texas Health and Human Services Commission (HHSC) efforts to provide a longterm behavioral health response. CJD provided funding to cover costs associated with HHSC's oversight and coordination of the long-term behavioral health response in Santa Fe through the evidence-based Substance Abuse and Mental Health Services Administration (SAMHSA) Disaster Behavioral Health model.
- Ensured first responders have mental health resources. CJD provided funds to Sam Houston State University (SHSU) to set up an off-site location outside incident command perimeters that served as a station for respite and psychological first aid for law enforcement and first responders. 64 first responders accessed these services. Continued work has been done to establish a Critical Incident Stress Debriefing program at SHSU.

\$8.1 million

in direct financial assistance to Santa Fe, statewide agencies, and community providers

- Crisis response counselors to meet immediate mental health needs. A crisis response team (CRT), consisting of 4-6 rotating crisis certified counselors from the National Organization of Victim Assistance (NOVA), was funded and deployed immediately to provide psychological first aid, trauma mitigation, and education to the community.
- Provided highly-trained counselors to Santa Fe ISD for the upcoming school year. In order to ensure continued long-term care is provided to Santa Fe ISD, CJD is funding four (4) trauma-informed counselors to serve this population and help school staff identify warning signs of behavioral health issues on campus. To date, more than 120 children and families have received services.
- Coordinating long-term community mental health efforts. As the designated Licensed Mental Health Authority, Gulf Coast Center will be responsible for coordinating and conducting long-term behavioral health care for the community. CJD funding provides for licensed therapists and clinicians, trauma specialists, case workers, outreach workers and administrative staff.
- Trained school personnel in trauma-informed practices. CJD provided funding to the Texas Children's Hospital to utilize the expertise and resources of the Trauma and Grief Center to train Santa Fe Teachers, school personnel, school counselors, and Santa Fe community practitioners in trauma and grief component therapy.

Statewide Response

- Increased the number of trained school marshals. Since summer 2018, CJD provided funding to the Texas Commission on Law Enforcement to hold full training courses for school marshals working for ISDs around the state. More than 130 school marshals have since been trained using CJD funds.
- Providing schools with behavioral threat assessment programs. CJD funded school safety trainings through the Texas School Safety Center. Nearly 250 individuals from local school districts and law enforcement agencies participated in Behavioral Threat Assessment trainings enabling them to identify early warning signs of students in crisis and provide an appropriate intervention to avert potential acts of violence.
- Provided active shooter and emergency response training. The Advanced Law Enforcement Rapid Response Training (ALERRT) is the FBI's standard for active shooter response training. CJD provided a \$1.25 million grant to ALERRT to deliver 75 classes. More than 3,000 individuals – mostly law enforcement personnel – received training during 2018.
- Expanding the Campus Crime Stoppers Programs. Texas Crime Stoppers organizations work towards the goal of reducing crime and arresting criminals by offering cash rewards and guaranteeing anonymity. Campus Crime Stoppers can help prevent potentially dangerous and illegal activity from taking place at schools by providing a vehicle for students, school employees, parents, and other citizens to relay information about school crimes to law enforcement agencies and school districts.

3,000+

participants trained at ALERRT using CJD funds between April 2018 and March 2019



247

school personnel trained in behavioral health assessments to identify early warning signs of students in crisis

133

school marshals trained by TCOLE using CJD funding

Child Sex Trafficking

The Child Sex Trafficking Team (CSTT) was created and initially funded by the 84th Texas Legislature as part of the Office of the Governor. It began operations in FY2016 under CJD and in FY2018 became a stand-alone division within the Public Safety Office.

CSTT's mission is to:

- Protect children by building their awareness of and resilience to child exploitation and curbing demand for child sex trafficking (CST).
- Recognize child sex trafficking in all its forms by raising public awareness and implementing screening tools.
- Recover victims with protective and empowering not punitive responses spanning multiple systems.
- **Restore** survivors through trauma-informed and responsive services and provide the support needed to heal and thrive.
- Bring justice for survivors by holding traffickers, buyers, and those who profit from trafficking accountable.

CSTT focuses on collaboration and partnerships to achieve its goals and leverages state and federal funding to help advance emerging practices to fill gaps around the state. Over the past two years, CSTT made great strides in building capacity in Texas in the following areas:

Protect Children

Public Awareness & Prevention Education. Child sex trafficking is not limited to any race, ethnicity, socioeconomic status, or zip code. Traffickers prey upon vulnerability, and children and youth are inherently vulnerable. Sadly, these exploiters can often be the very people our children trust – friends, boyfriends, family members, teachers, and others. CSTT is implementing the following key prevention strategies: providing age appropriate, research-based prevention education to youth; leveraging existing child abuse and sexual violence training and prevention programs; focusing on building healthy connections and other protective factors, especially for highly vulnerable children such as homeless and foster youth; and targeting demand by increasing efforts to deter and prosecute buyers, as well as by educating youth and young men.



Governor's "Be the One" Challenge Be the One is a documentary from the Texas Attorney General that trains viewers to identify and respond to human trafficking. Governor Abbott challenged state agencies to incorporate the film into mandatory staff training. Nearly 100,000 state employees across 73 agencies have been trained as a result of the challenge.

Bring

Justice

Restore

Protect

Recognize

Child

Recover

CSTT's website for more resources: www.gov.texas.gov/cstt
View the Be the One documentary: Click Here

Recognize Victimization

Screening Tool. Child sex trafficking victims frequently do not self identify or make disclosures, and exploitation often continues for a significant time before being identified. CSTT identified the Commercial Sexual Exploitation – Identification Tool (CSE-IT) as the best suited instrument to improve identification rates in Texas. The team promoted adoption of the tool by providing training and technical assistance to the Department of Family and Protective Services, Texas Juvenile Justice Department, and many child-serving agencies.

Recover Children

- Care Coordination Teams. CSTT is partnering with the Children's Advocacy Centers of Texas to develop Care Coordination Teams (CCTs) across the state. CCTs are made up of law enforcement, juvenile justice, child protection, CST advocates, and medical and behavioral health services. Each CCT staffs the cases of survivors up to 18 years of age, regardless of system involvement. The CCT develops recommended service plans, and if a guardian authorizes, facilitates access to services in the short and long-term.
- Safety & Shelter. Drop-in centers provide opportunities to engage in services and meet basic needs, and emergency shelters are available 24/7 to provide physical safety to survivors and a traumainformed alternative to detention.

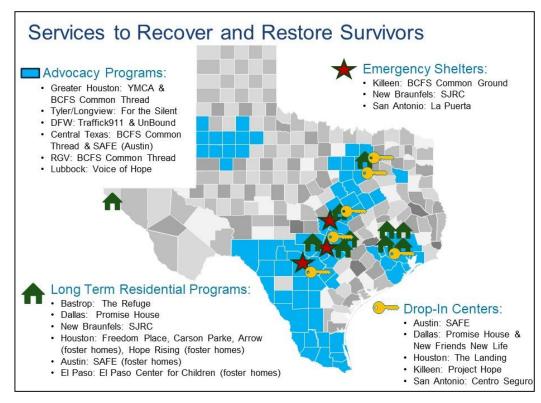
Child Sex Trafficking Advocates. CST advocates are trained to provide crisis intervention, ongoing case management, and a healthy, supportive long-term relationship for survivors under age 25. CSTT has provided funding for seven advocacy agencies to reach 76 counties across the state. These agencies have provided services to 540 youth.

Restore Survivors

Regional Continuum of Care. CSTT is building a regional continuum of care in North, South, East, West, and Central Texas. Each region will have an array of victim-centered, trauma-informed services to meet the immediate and long-term needs of survivors. This includes specialized foster homes and other long-term residential programs, as well as community based services.

Bring Justice for Survivors

Specialized Prosecutors and Supports. CSTT grants have supported training for all parts of the criminal justice system and funded positions in Harris, Dallas, and Bexar Counties to prosecute child sex trafficking crimes. Project 180 in Harris County is a pilot that diverts young people arrested for prostitution to services; identifies trafficking cases that were mistaken for prostitution cases; and increases investigations and prosecutions of exploiters.



"CST advocates and care coordination together have proven to be a game changer in Dallas and a successful model for recovering child sex trafficking victims."

- Retired Dallas Police Department Sergeant Byron Fassett on the formation of the Dallas County CST Care Coordination Team and the development of Traffick911's advocacy program.

SUPPORTING OUR PROTECTORS

One of PSO's highest priorities is supporting the over 75,000 licensed law enforcement officers in the State of Texas. In fiscal years 2017 and 2018, PSO invested \$197 million in personnel, training, equipment, and other support contributing to officer safety and effectiveness.

Relevant Programs

- Justice Assistance Grant Program: Supports a wide variety of equipment, training, and operations projects. Local governments and state agencies use funds to purchase equipment including crime scene supplies, vehicles, and radios as well as to hire specialized staff and offer training for officers.
- Body-Worn Camera Program. Funded the purchase of law enforcement body cameras through a special legislative appropriation.
- Rifle-Resistant Body Armor. Funded the purchase of ballistic body armor through a special legislative appropriation.
- Local Law Enforcement Academies. Supports law enforcement academies run by regional Councils of Government.



- Texas Conversion to National Incident Based Reporting System. Supports the purchase of software and equipment to assist local law enforcement agencies in upgrading their reporting systems.
- State Homeland Security Program. Provides funding for local and statewide agencies to address high-priority preparedness gaps across all core capabilities where a nexus to terrorism exists.
- **Urban Area Security Initiative.** Provides funding for three high-threat, high-density Urban Areas identified by FEMA (Dallas/Fort Worth/Arlington, Houston, and San Antonio). Grants support local agency efforts to build, sustain, and deliver the core capabilities essential to preventing, protecting against, mitigating, responding to, and recovering from acts of terrorism and catastrophic incidents.
- Nonprofit Security Grant Program. Provides funding for target hardening and other physical security enhancements and activities to nonprofit organizations that are at high risk of a terrorist attack.



557
Brave
Texans have received a Star of Texas award

Star of Texas Awards. Each September, CJD has the honor of hosting the Star of Texas Awards. During this event, the Governor presents medals to honorees and family members of peace officers, firefighters, and emergency first responders who are killed or suffer serious injury in the line of duty. In 2017 and 2018, 83 brave Texans received this award and 557 brave Texans have been honored since the awards began in 2003.

Governor Abbott and First Lady Cecilia Abbott present a Star of Texas Award to recipient Charles Duhamel.

Equipment & Technology

Criminals are adept at circumventing law enforcement and suppression efforts to engage in self-serving criminal enterprises. As a result, law enforcement must keep abreast of the latest technologies, techniques and equipment to effectively maintain public safety. PSO provided almost \$88 million to equip law enforcement with the resources and investigative tools required to meet their ever-growing responsibilities.

More than \$24 million was dedicated to improving interoperable communication systems, including radio purchases and maintenance of existing infrastructure. PSO also worked in partnership with the Texas Department of Public Safety to provide 300 law enforcement agencies with an additional \$13.7 million to make the necessary technology changes to move to incident-based reporting. Part of a continuing program that will provide millions more in the coming year, this effort will improve law enforcement's ability to conduct intelligence-led policing by providing more robust data on crimes.

Twelve million was awarded to state and local law enforcement agencies to purchase 423 law enforcement vehicles including marked and unmarked patrol cars as well as all terrain vehicles. Other specialty vehicles such as mobile command units, armored response units, patrol boats, transport vans, and trailers have also been purchased.

PSO places the highest priority on keeping our protectors safe. An appropriation to CJD from the Legislature was used to purchase more than 32,000 rifle-resistant vests for officers after the shootings in Dallas. Additionally, HSGD spent \$3.5 million on personal protective gear for special response team personnel like SWAT, EOD/Bomb Squads, Urban Search and Rescue and Swift Water Rescue teams.

300

agencies assisted with upgrading to incident-based reporting

32,000+

rifle-resistant body armor vests purchased

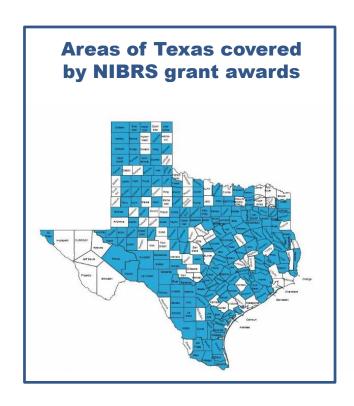


Austin bomber response. In March 2018, the City of Austin and the surrounding communities were gripped by the possibility that the next package delivered to their doorstep may contain an explosive device. For 19 days, federal, state and local assets descended on the Austin metro area in hopes of finding and stopping the devices and person(s) responsible for these atrocious attacks. In response to these attacks, PSO provided \$265,500 to the Austin Police Department and the Department of Public Safety (DPS)'s Texas Ranger Bomb Response Team, which allowed for the purchase of seven portable x-ray machines to aid in these investigations. Authorities were able to identify and locate the bomber, bringing a close to one of the greatest recent challenges to local, state, and federal authorities in central Texas.

Highlights

- Incident-Based Crime Reporting. Having standardized Uniform Crime Reporting from all law enforcement agencies for statistical analysis is critical for intelligence-led policing. Currently, there are two methods for reporting data. The original model was built in 1927 and tallies eight primary offenses, or "index crimes". The National Incident-Based Reporting System (NIBRS) collects data on 24 offense types comprised of 52 distinct offenses, including data related not only to offenses and arrests, but also to location, victim, offender data, etc. PSO, along with the Texas Department of Public Safety, has supported this initiative by providing funding to 300 agencies to upgrade current reporting systems to become NIBRS compliant.
- Rifle-Resistant Body Armor. In response to the 2016 murder of five police officers in Dallas, the Legislature appropriated \$25 million to CJD to fund the purchase of body armor that will withstand rounds from a high-powered rifle. CJD has awarded \$23 million of that to 450 law enforcement agencies, which has been used to purchase over 32,000 vests.
- **Interoperable Communications.** In the wake of the attacks on September 11, 2001, the 9/11 Commission issued a report identifying the immense challenges emergency responders experienced while attempting to communicate during response and rescue efforts. Texas has been a nationwide leader in efforts to increase the ability of law enforcement, fire, emergency medical services (EMS), and other emergency responders to communicate through different communications systems in order to exchange information and facilitate coordination of lifesaving efforts. Texas' Statewide Interoperability Coordinator (SWIC) has been instrumental in the creation of interoperability plans, standards, and goals at local, regional, and state levels in support of Texas' interoperable communications strategy. In FY17-18 PSO spent more than \$24 million on interoperable communication systems.

3,000+
Mobile and portable radios purchased



Protecting vulnerable populations. Recent events across the nation highlight the need to protect nonprofit organizations whose ideology, beliefs or mission may place them at a higher risk of a terrorist attack. These may include but are not limited to churches, synagogues, medical facilities or other recognized non-profits. HSGD awarded \$1.3 million dollars to 16 nonprofit organizations in FY17-18 to fund physical security enhancements, target hardening, and training.

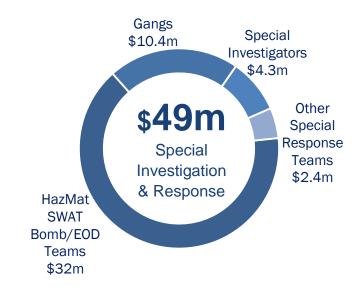


Special Investigation & Response

Criminal activity has become increasingly more sophisticated through the use of advanced technologies, the anonymity of the internet, and savvy bad actors skilled at coercing and shaming their victims into silence. Law enforcement today must contend with complex digital information, terroristic threats and violence, spontaneous emergencies, and devastating disasters. Over the last two years the PSO has dedicated \$49 million to support specially trained law enforcement and other criminal justice officials in their efforts to protect our communities and maintain public safety.

- Special Response Teams (SRTs). While many emergencies can be handled with standard firefighting and law enforcement assets, more complex events like terrorist attacks or hazardous materials (HAZMAT) incidents may require personnel with unique training and equipment. When the most dangerous situations arise, Special Weapons and Tactics (SWAT), Bomb Squad/Explosives Ordinance Disposal (EOD), Hazardous Materials (HAZMAT), Search and Rescue (SAR), or other specialized teams are often needed. By providing resources for these Special Teams, Texas is better prepared to respond to both human-caused incidents and natural disasters. Funding that supports team member training, protective gear, equipment and supplies for regional response teams reduces the danger to citizens and other first responders, and helps to preserve lives and protect property. In FY17-18, HSGD awarded \$32 million dollars to support these invaluable public safety responders.
- Investigators. Domestic Violence and Sexual Assault Investigators funded through the Violence Against Women program are specially trained to improve the quality of the cases filed in court and reduce the devastating effects of interpersonal violence on victims by encouraging offender accountability, preventing further violence to the victim and promoting the victim's trust in the criminal justice system. These investigations are laborintensive requiring expertise in the dynamics of sexual assault and family violence, proven investigative techniques, report preparation and a knowledge of victim resources.





Gang Violence

Organized gang activity continues to be an evolving threat in Texas requiring a fully integrated approach using proven strategies that work to dismantle criminal organizations by harnessing the capabilities of local, state, and federal law enforcement.

- Texas Anti-Gang (TAG) Centers. The number of Texas Anti-Gang Centers has expanded to six, in Harris County, North Richland Hills, El Paso, San Antonio, Lubbock, and McAllen. These regionally based centers are focused entirely on gang prevention, intervention, and suppression, with \$10.6 million dedicated in 2017 and 2018. The TAGs are establishing a network that targets local, statewide, and transnational criminal organizations, a task that is unique in the nation and the world.
- Texas Violent Gang Task Force. The Texas Violent Gang Task Force (TVGTF) was established to create a statewide networking system among local, state and federal criminal and juvenile justice professionals. Central to the TVGTF mission is sharing information about gangs and gang activity, which is achieved through regional meetings and the timely dissemination of gang-related information. While the TVGTF has maintained its original purpose to promote interagency collaboration to suppress gang activity through the collection and dissemination of gang intelligence information its mission has expanded to include ongoing training in the prevention, intervention, suppression and prosecution of gangs. CJD provided \$72k to facilitate and provide regional gang intelligence sharing meetings and training in each of the six (6) regions of the TVGTF.

The TVGTF efforts to provide awareness, training, and assistance with the investigation and prosecution of cases helps to foster the development of interagency cooperative partnerships and builds a sustainable network of resources for communities in the fight against gang and drug activity in Texas.

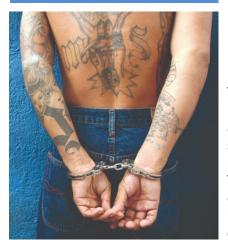
Texas
Anti-Gang
Center Stats

1,726
Gang members arrested for felony offenses

1071 Convictions

1,199
Weapons seized

Harris County Violent Crime Initiative



In 2016 alone, the Harris County violent crime rate, including murder, rape, robbery and assault, increased by more than 10 percent. The trafficking of humans, drugs, and dangerous contraband by criminal gang organizations has significantly impacted crime in the Houston region. The increased presence of transnational criminal organizations, to include, Mara Salvatrucha (MS-13) and 18th Street, brings a level of violence and brutality that is unrivaled in the United States.

To help combat this wave of gang-related violence, CJD provided \$500k in new funding to add 10,000 sq. ft. to the Harris County TAG Center; allowing for 60 additional personnel. The TAG Center currently has 170+ special agents, investigators, and intelligence analysts assigned with representation from 10 different local, state, and federal partners. The TAG Center enables the participating law enforcement agencies to more efficiently and effectively cooperate and collaborate on intelligence, investigations, and operational activities related to combating gangs and other criminal organizations operating in or affecting the region.

Training & Operations

Law enforcement work every day to keep us safe and investigate crimes while staying educated on the latest tactics and methods. During fiscal years 2017 and 2018, PSO provided \$30 million to support law enforcement training and operations. PSO takes a broad approach to supporting crime fighting by funding a wide variety of training opportunities, multi-agency Fusion Centers in the largest metro areas and sustaining emergency operations all over the state.

Training

Regional law enforcement academies.

Due to budgetary constraints, it is not economically feasible for most law enforcement agencies to staff and maintain their own in-house law enforcement academy. CJD helps local jurisdictions meet training requirements by supporting regional academies administered through the local Council of Governments. These academies provide legislatively and TCOLE mandated training in a cost effective manner, assisting local law enforcement agencies with the financial burdens associated with law enforcement training.



Regional law enforcement academies. CJD directed over \$8.2 million to 23 regional training academies over the past two years.

Texas Forensic Science Academy (TFSA). Law enforcement officers who process crime scenes perform a critical role as their investigations are the underpinnings of the criminal casework that determines verdicts of guilt or innocence. For many investigators there is a lack of funding and accessibility to forensics training. This prevents investigators from learning sound, current methodologies in the ever-changing field of forensics. The consequences include case backlogs in crime laboratories and ineffective, substandard crime scene investigations. TFSA has developed a comprehensive forensic science training certificate program that provides training to effectively identify, document, collect, and process evidence found at crime scenes. 1,981 law enforcement personnel completed TFSA curriculum in 2018.

4,076

Law enforcement training courses provided





1,918
Students completing basic peace officer course

Operations

Texas Fusion Centers. In order to help identify potential terrorist threats, seven (7) fusion centers across the State provide grassroots intelligence and analytic capabilities to local, state, and federal partners. These fusion centers facilitate the sharing of crucial information and help create a more complete threat picture as part of a nationwide intelligence network. Through participation in the Nationwide Suspicious Activity Reporting (SAR) Initiative, fusion centers receive and analyze suspicious activity information from frontline public safety personnel, the private sector, and the public, which enables the sharing of SAR with the Federal Bureau of Investigation's Joint Terrorism Task Forces for further investigation. In FY17-18, HSGD awarded \$6.4 million dollars to fund fusion and regional intelligence centers.



Operational Coordination. Whether responding to a local emergency or a statewide disaster, a unified and coordinated operational structure is important to efficiently and effectively protect Texas residents and their property. Emergency Operations Centers (EOCs) serve as centralized points of State and local command and coordination for directing the equipment, personnel, and other resources necessary to prepare for and respond to events of any size. Essential enhancements for EOCs and the overarching coordination systems include maintenance of and upgrades to technology, communications and data services; incident command vehicles; WebEOC or other information sharing software platforms or systems; and support for training and exercises so responding agencies, and their mutual aid partners, can test that their plans and systems will function smoothly during an emergency. In FY17-18, HSGD awarded \$9.5 million dollars to enhance the operational coordination capabilities of State, regional, and local agencies to ensure resources can be successfully utilized when they are needed the most.



i W a t c h T e x a s

HSGD provided \$265,000 to the Texas Department of Public Safety to maintain user licenses for Texas' Suspicious Activity Reporting Network within each of the seven fusion centers across the state allowing for greater situational awareness and capability to detect and disrupt threats. This project provides a platform for public awareness campaigns and public citizen suspicious activity reporting via iWATCHTX.org.















Crime Stoppers

Texas has 150 certified Crime Stoppers community and campus organizations. These community-based partnerships including dedicated citizens, law enforcement, and the media, have a shared goal of reducing crime by arresting and convicting criminals and fugitives statewide. Local Crime Stoppers organizations allow citizens to remain anonymous while relaying information to law enforcement on activity that breaks the law or endangers public safety.

The Legislature created the Texas Crime Stoppers Council in 1981 to advise the governor. Since then, the Legislature has expanded its duties to include certifying all Texas Crime Stoppers organizations, authorizing them to receive and expend court-generated fees, ensuring compliance with statutory requirements, fostering the development of local Crime Stoppers organizations as a way to prevent crime, and encouraging the formation of new organizations. The Council consists of five members appointed by the governor to four-year terms.

At the state level, the Texas Crime Stoppers team at the Office of the Governor has partnered with the Texas Department of Public Safety's "Most Wanted" program, which targets and offers rewards for the capture of select fugitives and wanted sex offenders across Texas.



The Office of the Governor also partners with DPS on the Texas Stash House Rewards Program, the Texas Fallen Hero Rewards Program, and in offering rewards for unique incidents of statewide importance. Since inception, 91 stash house tips have been received from anonymous tipsters.

The Texas Crime Stoppers team's newest initiative is a focus on campus-based organizations. Campus Crime Stoppers can provide an alternative means to solving and reducing crime in schools and help PREVENT potentially dangerous and illegal activity from taking place at school. Reports of bullying, cyberbullying, self-inflicted harm (suicide), vandalism, sexual misconduct, stolen property, drugs, and weapons can all be reported through the tip lines. Texas Crime Stoppers has created a way to overcome fear and apathy by paying cash rewards and guaranteeing anonymity.

1-800-252-TIPS

150 TEXAS CRIME STOPPERS PROGRAMS

\$2.6m In tips paid \$13.1m In drugs seized





7,633
Suspects
arrested



\$3.8m In property recovered

Highlights

In 2017 and 2018:

- CJD provided more than \$660K in financial assistance to 44 local Crime Stoppers Organizations across the state.
- Law enforcement apprehended 27 fugitives and 28 sex offenders listed with the Ten Most Wanted program based on Crime Stoppers tips.
- Texas Crime Stoppers volunteers devoted over 40,000 hours of their time to Crime Stoppers organizations, trainings, and assurance of community safety over the biennium.
- Texas Crime Stoppers programs received over 155,000 anonymous tips.



Campus Crime Stoppers. Campus programs bring young people together to create a safer learning environment. Not only do they work to keep the threat of violence, weapons, illegal drugs, and other dangerous activity off school campuses but they also give emphasis to the potential risks, such as dating violence, cyber bullying, underage drinking, drunk driving, and driving and texting, that teens and young adults often face and attempt to offer students access to people and services that can keep them safe. These campus organizations led to **2,006** cases cleared on campuses in 2017 and 2018 and more than **\$94,000** in rewards paid to student tipsters.

Crime Stoppers Ambassador. This is a student based leadership program operating in conjunction with Campus Crime Stoppers. The Ambassador Program consists of 12 students who are carefully chosen and tasked with setting leadership standards of excellence among their peer groups. Students serve as role models on their campuses and in their communities, and are also required to complete a series of projects over the course of a calendar year. The objective of this program is to provide the students involved in the Ambassador Program an opportunity to cultivate and strengthen transferrable skills, gain leadership experience, and push boundaries to achieve personal growth throughout their Ambassadorship.



Crime Stoppers Lifetime Achievement Award

In October 2018, at the 30th Annual Crime Stoppers Conference, Susan Rogers, Executive Director of Odessa Crime Stoppers was presented with the Lifetime Achievement Award. This honor is reserved for individuals who have invested a lifetime of service to making a significant impact and distinct contributions to Crime Stoppers statewide.

Susan began her crime Stoppers career in 1988 as a board member with Odessa Crime Stoppers, Inc. She became the Executive Director of the program in 1993. During her

tenure, Odessa Crime Stoppers received 89 Texas Crime Stoppers state awards and 35 Crime Stoppers International Awards for productivity and publicity. She also received the Coordinator of the Year award in 1997 and again in 2005, making her the first coordinator to receive the award twice.

In 1995, Governor George W. Bush appointed her to the Texas Crime Stoppers Advisory Council where she served as vice chair. In 2013 Susan was appointed again to the Council by Governor Rick Perry, and subsequently reappointed by Governor Gregg Abbott in 2016 serving until 2017.

Susan is currently an instructor for the Texas Association of Crime Stoppers and serves on numerous boards including the REAP sex-offender compliance team, and the Mayor's Drug & Crime Commission.

Securing our Border

SECURING OUR BORDER

One of HSGD's primary focuses is on increasing security along the Texas-Mexico and international water borders. HSGD grants provide resources for increased patrols in order to detect, deter, and disrupt drug, human, and other contraband trafficking and crimes. Other funding is used to provide additional training and prosecution resources to handle cases resulting from border-related crime.

These programs combine with statewide CJD programs, like the Texas Anti-Gang Program, to secure Texans from threats posed by terrorists, gangs, and transnational criminal organizations.

Operation Drawbridge

The 1,254 mile international border shared by Texas and Mexico continues to pose a significant threat to the safety and security of Texas by providing a conduit for possible infiltration by terrorist actors and human and contraband smuggling. Through partnerships with the U.S. Border Patrol, border Sheriffs, and other local law enforcement agencies, the Texas Department of Public Safety's Operation Drawbridge has made a strategic and sustained impact through the innovative use of wild-life cameras.

These cameras are modified to meet specific mission needs and are monitored 24 hours a day by the Texas Fusion Center, the Texas Border Security Operations Center (augmented by Texas State Guard and Texas National Guard soldiers), and DPS Communications facilities in addition to collaborative monitoring at U.S. Border Patrol facilities. During FY2017 and FY2018, Operation Drawbridge was successful in detecting more than 195,000 criminal exploitations of the Texas-Mexico Border. HSGD has provided \$286,420 in support of these efforts.



195,500

Criminal exploitations of the Texas-Mexico border detected

More than 100,000

Individuals apprehended due to Operation Drawbridge

70

Tons of marijuana seized

Border Prosecution Unit Program

The Border Prosecution Unit (BPU) Program provides prosecution resources for District and County Attorneys along the Texas-Mexico Border and for counties that are significantly affected by border crime. "Border crime" is any crime involving transnational criminal activity that undermines public safety or security, including homicide, kidnapping or person smuggling, trafficking of persons, sexual offenses, assaultive offenses, gambling, unlawfully carrying weapons, organized crime, arson, criminal mischief, other property damage, bribery and corruption, and drug crimes. Over FY2017-2018, 39 grants were awarded for \$9.4 million.

Securing our Border 25

Border Helicopter Program

HSGD administered funds appropriated by the Legislature for border security helicopter operations. These funds were used to perform maintenance on 15 border helicopters used by DPS to patrol the vast Texas border landscape.

Border Cameras Program

The Legislature also appropriate HSGD funds to install and maintain Drawbridge cameras to help monitor the border. Grant funds were used to install 3,329 cameras in new locations, and replace 1,504 cameras in existing locations.

Operation Stonegarden & the Local Border Security Program

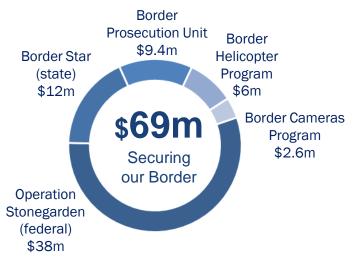
HSGD leverages a combination of state and federal funding to support enhanced cooperation and coordination among Customs and Border Protection (CBP), United States Border Patrol (USBP), and local, state, tribal, and federal law enforcement agencies. The Operation Stonegarden (OPSG) Program funds investments in joint efforts to secure the United States borders along routes of ingress from international borders to include travel corridors in states bordering Mexico and Canada, as well as states and territories with international water borders.



OPSG brought together twenty-six (26) lead counties and sixty-two (62) participating local law enforcement friendly forces into a unified cooperative team. Participating agencies provided an enhanced law enforcement presence and increased operational capabilities by promoting a layered, coordinated approach to combat crime along the border. These entities were awarded \$38 million in federal Operation Stonegarden funds and \$10 million in state Local Border Security Program funds in FY2017-2018.

Activities supported include:

- Law enforcement overtime and other personnel costs. Grant-funded officers worked 1,436,998 hours of overtime, made 8,320 misdemeanor arrests and 4,998 total felony arrests.
- Equipment costs. Grant funded entities utilized funds to purchase equipment to enhance their operational capabilities, including operational search and rescue (such as night vision goggles or automated license plate readers), information technology, and interoperable communications.
- Vehicle and vehicular operating costs. Grant- funded officers patrolled 5,002,690 miles, made possible by funding for fuel, maintenance, and other vehicle costs.



13,318 arrestsResulting from OPSG / Local
Border Security Program

1,209 weaponsSeized by grant-funded officers

1,436,998 hours
Of overtime funded

\$6.2 million
Narcotics seized

\$1.5 million
Cash seizures

SERVING VICTIMS OF CRIME

CJD seeks to assist victims of crime by providing resources needed to support healing and restoration. Victim restoration can be achieved when communities are sensitive to the care and safety of individuals who have been victimized and hold offenders accountable for their crimes. CJD promotes coordinated local service systems that involve multiple disciplines and support seamless delivery. Prevention, public awareness, crisis services, criminal justice support and advocacy, law enforcement response, mental health, medical services, and training are elements necessary to create a foundation for a comprehensive victim assistance network. Victim assistance providers may apply to CJD for support of components of their service network in order to promote victim restoration.

First Responder Mental Health / Critical Incident Stress Debriefing

Some often-overlooked victims of crime are our first responders, who may suffer from the effects of trauma, either from one incident or the build-up of seeing many things over time. With them in mind, CJD has created two programs.

Created by HB 2619 in 2017, the purpose of the First Responder Mental Health Resiliency Program is to provide services and assistance directly to peace officers and first responders to address direct and indirect trauma that occurs in the course of their normal duties, either as the result of the commission of crimes by other persons or in response to an emergency.

The Critical Incident Stress Debriefing Program seeks to accomplish the following objectives:

- Inform and empower peace officers affected by a threatening or overwhelming traumatic event;
- Enhance resistance to stress reactions;
- Build resiliency from a traumatic experience, and
- Facilitate recovery from traumatic stress and a return to normal, healthy function.

CJD awarded nearly \$4 million in funding requests for the First Responder Mental Health Resiliency Program and \$1.7 million for the local Critical Incident Stress Debriefing Program in January 2019.

Victims Served	
Total unduplicated victims	1,568,875
Family violence victims	502,878
Child sexual abuse victims	342,839
Child physical abuse victims	422,690
Physical assault victims	165,737
Sexual assault victims	85,008
DUI victims	44,445
Bullying victims	34,469
Stalking victims	32,577
Robbery victims	23,527
Survivors of homicide victims	24,195
Burglary victims	22,063
Identity theft victims	19,846
Adults molested as children	20,284
Hit and run victims	9,175
Elder abuse victims	6,316
Human trafficking victims	7,300
Terroristic threat victims	2,531
Kidnapping victims	3,092
Child pornography victims	2,470

Note: Some individuals were victims of multiple crimes.



\$120m

Violence Against Women

Violence against women continues to be a pervasive issue in our society, crossing geographic, racial, and economic lines. This particular form of violence can be perpetrated by those closest to the victim/survivor or by a total stranger and encompasses a continuum of crimes and related behaviors that include sexual assault, domestic violence, dating violence, and stalking. The consequences of these crimes are severe and often chronic including increased risk of psychological and behavioral problems like depression, anxiety,

502,878
Victims of family violence served

substance abuse and post-traumatic stress disorder. The adverse effects of this violence cascade well beyond the victim/survivor to include their children, other family members, the workplace, and the community in which the victim resides.

In 2017 and 2018, CJD awarded \$95 million in funding to provide direct assistance to survivors of domestic violence and sexual assault. Another \$24 million was used to support advocates tasked with assisting survivors in navigating the criminal justice process.

Over the past three years, CJD received a significant increase in funding from the federal Victims of Crime Act. This opportunity allows CJD to further fund and assist direct victim service organizations across the state to make a basic level of services available to all Texans while meeting the needs of victims who may be underserved, and enhancing our care for victims/survivors throughout the state.

Special Initiatives

Beginning in FY2017, CJD initiated several special initiatives to take advantage of the increase in Victims of Crime Act funding to expand services to victims that had previously been underserved in Texas. These initiatives offered new funding, but came with special conditions and oversight to help service providers be most effective in their new projects.

College Campus Program - \$3.8 million funded

These projects, on 13 different Texas higher education campuses, provide capacity for peer advocates to serve as a confidential resource for victims of violent crimes on campus. The program serves as an access point for victims to speak safely and comfortably with a peer to receive support and learn about all available options and resources on campus and in the community. This reduces barriers regarding access to information and services and increases collaboration and coordination within the institution and community. The goal of this program is to allow victims to gain support and accommodations needed to continue their education.

Sexual Assault Forensic Services – \$3.2 million funded

These projects – in 14 different communities – support the foundation of a community-based sexual assault clinic so that survivors can have on-site exams rather than go to the emergency room. The programs establish or expand a community-based SAFE (sexual assault forensic exam) center located at hospitals or rape crisis centers. They provide 24/7 access to victims of sexual assault for the purposes of administering forensic medical examinations by certified sexual assault nurse examiners at no cost to victims.

Transitional Housing - \$10 million funded

These projects support rental assistance, childcare, and wraparound services for victims of family violence who are homeless because of victimization so that they may restart their lives and find permanent housing. The program targets low-income victims who are un/under employed with unstable housing backgrounds who cannot obtain long-term stable housing without support.

Sutherland Springs Response



On November 5, 2017, one of the deadliest house of worship mass violence shootings in the United States occurred at the First **Baptist Church in** Sutherland Springs, Texas. **Governor Abbott** authorized more than \$2.3 million in VOCA grant funding to support the long-term resiliency and recovery efforts of survivors of the **Sutherland Springs** shooting. The funding was given to six agencies to provide a coordinated response in an effort to

assist residents of Sutherland Springs and the surrounding areas with community resiliency and recovery programs. This funding is providing for a variety of services including on-going counseling and therapy, mental health screenings, education and legal assistance. Additional mental health support and information was

made available for affected first responders through the Bill Blackwood Law Enforcement Management Institute of Texas (LEMIT).

600+

Individuals received counseling, casework or other support

3,557

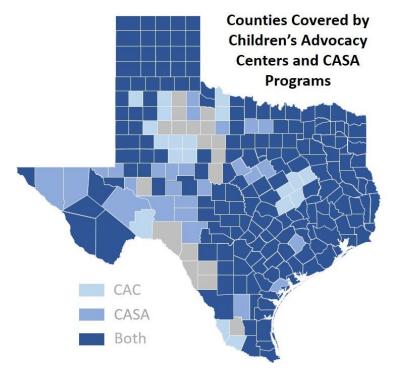
Hours of counseling and therapy provided



Crimes Against Children

Crimes committed against children are among the most heinous imaginable. Whether by physical, sexual, or neglectful means, there are thousands of children that become victims of crime each year. The Children's Advocacy Centers of Texas reports that approximately 175 Texas children will be victims of abuse each day; in 2017 nearly 65,000 cases of child abuse were confirmed in Texas; and 1 in 10 children will be sexually abused before their 18th birthday.

In 2017 and 2018, CJD invested \$120 million in projects that focused specifically on helping children who become victims of crime. We support projects that advocate for individual children in the child welfare system and those that provide safe, supportive environments for child victims of abuse to be assessed, get help, and tell their stories so that those who hurt them can be brought to justice. Funding also provides safe shelters for children who need special care or a safe place to stay with their non-offending parent.



Systems Grants

CJD maintains two large grants with service providers that help child victims across the state.

- Children's Advocacy Centers of Texas. Children's Advocacy Centers of Texas' provides advocacy, crisis services, forensic interviews, professional therapy and counseling, and multi-disciplinary teams and case coordination for child victims in Texas by administering sub-contracts to local children's advocacy centers statewide. The purpose of this project is to ensure a coordinated, multidisciplinary response to child abuse, including a coordinated care response for human trafficking victims, and victim-centered services for children and their non-offending caregivers/family members throughout the State of Texas.
- Texas Court Appointed Special Advocates (CASA). Texas CASA provides victims of child abuse with legal advocacy and multi-disciplinary teams and case coordination statewide, including monitoring implementation of service plans and court orders and making recommendations concerning the evaluation, assessment, services, placement, and treatment of children. The goals are to serve more children, find safe placements quicker for foster children, and increase the safety and services of foster children placed far from home.

102

CASA programs funded statewide

34,342

children served in CASA programs

169,120

children served in CAC programs

Highlights

El Paso Guidance Center. The El Paso Child Guidance Center (the Center) is an outpatient nonprofit mental health clinic providing high quality mental health care to children, adolescents, adults and families since 1954. As the only nationally accredited outpatient clinic in El Paso, the Center is a trauma informed entity, and seeks to expand its current victim of crime services through this project.

The Center assists individuals and families as they regain and increase predictability and safety through effective, evidence-based treatments such as Parent-Child Interaction Therapy and Trauma-Focused Cognitive Behavioral Therapy. These modalities help place emphasis on improving the quality of the parent-child relationship and changing parent-child interaction patterns to foster stronger familial relationships and end the cycle of abuse.

St. Jude's Ranch for Children. St Jude's Ranch for Children provides emergency shelter and crisis services for children and youth who have been abused and neglected and are removed from their homes by law enforcement or Texas Department of Family and Protective Services personnel. The shelter is a safe, securing and loving place children can go when their very life is threatened. The agency provides the physical, behavioral, educational, medical and psychological resources needed to stabilize children and youth who have experienced abuse and neglect and give them the tools they need to break the cycle of abuse that brought them to SJRC Texas.



765,529Victims of child abuse served

• Austin Child Guidance Center. Austin Child Guidance Center's Bilingual Family Crime Victims' Recovery Project facilitates recovery of children who are victims of crime. The project provides no-cost, bilingual mental health care to children and families. It provides much needed stabilization for victims, as it responds to their individual emotional needs. Counseling, psychological assessments, psychiatric evaluations, parent classes and case management services are designed with the goal of returning victims to pre-trauma levels of functioning.

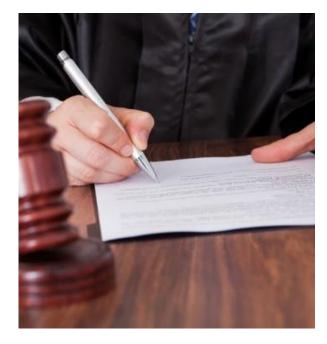
Clients learn to replace negative images and thoughts with more adaptive and healthy responses to trauma. Children and families strengthen coping skills and behaviors to promote healing and recovery. Family members gain knowledge and understanding of the child's unique issues and how to work with the child. Families are also made aware of community resources and crime victims' rights. Annually, the project serves 224 unduplicated child crime victims and family members in Central Texas. Direct outreach and education on early identification and treatment of trauma/crime victims was also provided to 400 professionals, including: mental health professionals, teachers, law enforcement, primary health providers, lawyers, and juvenile justice system providers.

ENHANCING THE SYSTEM

PSO endeavors to make targeted, impactful investments with its grant funds. To be safer in our communities, we must focus on a spectrum of solutions throughout the criminal justice system. It does not stop at prevention, or even arrest. We must support projects that effectively prosecute crimes, offer legitimate alternatives to common court practices, and reduce recidivism so that our communities are safer for the long haul. Funded projects include specialty courts, special prosecution, and post-adjudication projects, including treatment and reentry. During FY2017-2018, PSO invested more than \$40 million in this area.

Relevant Programs

- Coverdell Forensic Sciences Improvement Program. Supports public crime laboratories and certified medical examiners through purchases of equipment and training, overtime, and salaries for laboratory technicians. In 2019, CJD will begin offering special funding for equipment and laboratory costs to help local agencies respond to the opioid epidemic.
- County Essentials. Support for counties experiencing high and unexpected costs related to capital murder trials and other significant events.
- Sexual Assault Evidence Testing Grant Program.
 Supports temporary or long-term expansions of testing capacity in crime laboratories to reduce the backlog of sexual assault kits in Texas.
- Specialty Court Program. Supports programs that focus on treatment for those with substance abuse or mental health issues or the specific needs of Veterans or sexually exploited persons.
- Edward Byrne Memorial Justice Assistance Grant
 Program (JAG). CJD's general criminal justice program is
 used by local and state agencies to fund improvements
 to courts and special prosecutors to make our criminal
 justice system more swift, certain, and effective.
- Residential Substance Abuse Treatment for Prisoners (RSAT). Provides substance abuse treatment for incarcerated offenders before their release.
- STOP Violence Against Women Formula Grant Program (VAWA). Supports victims of sexual assault, domestic violence, dating violence and stalking through staff training, prevention and awareness, data collection, legal assistance, and treatment for trauma. Often used by local prosecutors offices and courts to strengthen the prosecution of violent crimes against women.





\$17.2m

Specialty Courts

CJD has responsibility to register and maintain certification of specialty courts under state law, and operates the program with the guidance of the Specialty Courts Advisory Council. CJD is also appropriated funding by the Legislature to provide grants to court programs, and augments that with funds from other state and federal sources. CJD awarded \$17 million in state and federal funding to specialty court programs over the past two years.

Texas is a leader in the creation of adult drug court treatment programs and operates the largest number of drug courts in the country. Specialty courts registered in Texas have grown exponentially over the last decade from 55 in 2005 to 177 registered courts today.

Beyond funding for operations, CJD also provides training and technical assistance to specialty courts, including providing funds for specialty court team members to attend the Annual Texas Association of Specialty Courts Conference and Training. Professionals attending this conference include judges, prosecutors, defense attorneys, court coordinators, community supervision officers, substance abuse/mental health counselors and other court team members.

CJD also helped create the Specialty Court Resource Center (SCRC) at the Correctional Management Institute of Texas in 2017 in collaboration with Sam Houston State University. The Resource Center reviews, collects, and catalogs training and program operational materials for use by specialty courts, identifies resource gaps and proposes specific solutions to address those gaps, and disseminates to adult specialty courts the SCRC Adult Drug Court Self-Assessment tool to determine the specialty court's level of adherence to the National Association of Drug Court Professionals Best Practices Standards. The Resource Center also collects and analyzes the results of the assessment tool and is developing a performance matrix that CJD can use to identify adult drug courts that are either meeting best practice standards or are in need of technical assistance and training. This program will enable Texas' specialty courts to implement best practices that reduce recidivism, are cost efficient, and position Texas as a national leader in the field.

First Responder Specialty Courts

In 2017, the Legislature created a new class of specialty courts for first responders, which helps those with work-related trauma avoid jail time if they successfully complete an intensive treatment program. The option is available in participating courts for firefighters, police officers, state troopers, county jail staff, paramedics, and prison guards.

Tarrant County registered the state's first court in 2018. The court will be eligible for training, technical assistance, and funding under CJD's Specialty Court program.



3,813
Specialty court graduates



Highlights

- Adult Drug Courts. The drug courts currently operating in Texas are required to follow some essential characteristics, including the integration of alcohol and other drug treatment services in the processing of cases in the judicial system and the use of a nonadversarial approach. \$9.5 million in CJD funding has supported 54 adult drug courts providing rehabilitative services, monitoring of abstinence through weekly testing and development of partnerships with public agencies and community organizations.
- Veterans Courts. The Veterans Court programs currently operating in Texas aim to rehabilitate Veterans and active duty service members who suffer from mental illness, brain injury, or substance use. \$2.9 million in funding provided by CJD helped 15 such courts to improve access to medical, mental health, and substance abuse treatment; assist with unemployment and homelessness; and improve mental health and community reintegration.
- Commercially Sexually Exploited Persons Court Programs (CSEP). These courts acknowledge and treat the underlying problems faced by those exploited for commercial sex. The five CSEP courts CJD funds with \$1.3 million, follow a multiphase structure of: assessment, engagement, treatment, reintegration, transition, relapse prevention, and aftercare.
- Family Drug Courts. These courts focus on parents whose children are removed from the home because of substance abuse-related abuse and neglect. CJD funds eight family drug courts with \$1.2 million to address and oversee the recovery needs of substance abusing parents with the goal of family preservation and reunification.
- Mental Health Courts. CJD provided \$626,000 for five mental health courts that are designed for mentally ill defendants or probationers. Participants are monitored by both mental health providers and court personnel, with judges having direct interaction with the participants using an array of graduated sanctions and incentives to reduce the likelihood of probation revocation.



99 Specialty courts funded--over half of all such programs in Texas

- Juvenile Drug Courts. The 12 juvenile courts that CJD funds using \$955,000 are designed to address the substance abuse and delinquency issues of youth. The program centers on a multi-disciplinary team. Effective monitoring and swift communication among team members allows the judge to address noncompliance issues immediately.
- State Drug Court Training. Proper training is that is rigorous and faithful to best practices is critical for a specialty court. Acknowledging this, CJD funds the State Drug Court Training Reimbursement Program to increase specific interdisciplinary drug court training. Funding allows team members who would not otherwise be able to attend the annual Texas Association of Drug Court Professionals training to do so.



Targeted Courts & Prosecution

CJD focuses on helping judges and prosecutors manage their case loads by supporting projects that target specific types of crime. CJD also supports areas hard hit by the unexpected and enormous costs of capital murder trials and other large events.

- Crimes Against Women. Prosecutors play the difficult but critical role of protecting victims while holding perpetrators accountable for their actions. No other area is as difficult as domestic violence where the victimization may continue for years. We invested more than \$6 million in court and prosecution projects focused specifically on domestic violence and sexual assault issues.
- Special Prosecution Unit (SPU). SPU prosecutes crimes committed by offenders or employees within the Texas Department of Criminal Justice (TDCJ) or the Texas Juvenile Justice Department (TJJD) as well as assists local jurisdictions with the civil commitments of sexually violent predators. Prisons present a culture that is truly distinct and different from other communities. Successful review and disposition of these crimes requires a specialized prosecutor that understands the inner dynamics of the prison system. In 2018, SPU successfully prosecuted over 500 cases.
- Brownlow was convicted of killing five people at four different locations in Terrell, Texas. The costs associated with this death penalty case from trial, and through subsequent appeals, placed a heavy financial burden on the county prosecuting the case over a five year period. In order to effectively prosecute the case, CJD provided \$275,000 to Kaufman County to help offset the extraneous costs of the capital murder trial, including expert witness testimony, transcript fees, and other costs associated with the investigation and prosecution of the case.



92

Prosecutors funded for targeted types of crime

Hidalgo County Domestic Violence Court



CJD provided more than \$225,000 to Hidalgo County to establish its first Domestic Violence Court, a partnership between the Judge, the County Community Supervision and Corrections Department and the District Attorney's Office. This programs based on the success of other "problem solving" courts, seeks to rehabilitate first-time domestic violence offenders. Critical components of the program include therapy, substance abuse treatment, and anger management classes. Prior to being accepted into the program, the court consults with the victim and only proceeds with the victim's consent. In 2018, the court enrolled 77 participants into the program.

Corrections & Reducing Recidivism

It is a critical responsibility of the State of Texas to protect its people by securely incarcerating those who offend against our society, many of whom enter the system again and again. CJD provided \$6.8 million to support postadjudication costs including substance abuse treatment, reentry programs and recidivism reduction.

In 2017, over 65,000 offenders in Texas Department of Criminal Justice facilities returned to our communities.¹ Of such offenders, 43% to 63% are rearrested within three years of release.² However, every time an offender breaks this cycle, he not only improves his own life, but also improves public safety.



CJD uses federal funds to support residential substance abuse treatment for offenders and we seek to leverage the non-profit and faith-based communities to help offenders avoid recidivism. These programs offer offenders the opportunity to overcome obstacles such as housing, employment, substance abuse issues, a lack of family and pro-social support systems, and the need for basic life skills. CJD seeks to improve the longer term outcomes of offenders by empowering them to support themselves and live free from incarceration and government assistance.

4,771

Prisoners received substance abuse treatment prior to their release

Unlocking DOORS

\$3m

One of CJD's largest recidivism reduction grants is Unlocking DOORS, a unique program that facilitates the delivery of reentry services to former offenders through a process known as Reentry Brokerage. This "community-based" cooperative/collaborative effort focuses on the offender's strengths and challenges using risk, behavior and aptitude assessments prior to developing an individualized plan specific to the offender's needs and circumstances. Referrals to over 260 partners and providers help the offenders manage housing, employment, mental and medical health, transportation and other challenges that assist them in staying out of the criminal justice system.



981
Participants



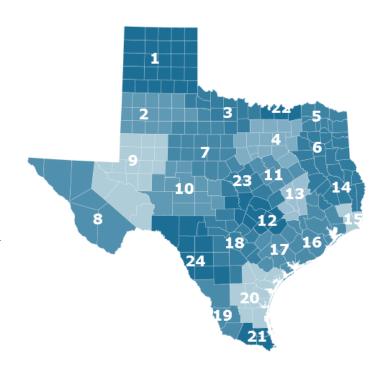
¹ Texas Department of Criminal Justice Statistical Report, Fiscal Year 2017

² Depending on type of incarceration/supervision. Statewide Criminal and Juvenile Justice Recidivism and Revocation Rates, Legislative Budget Board, January 2019

REGIONAL COUNCILS OF GOVERNMENTS

The Public Safety Office (PSO) work closely with the Texas Association of Regional Councils (TARC) and the 24 regional councils of governments (COGs) in Texas. Each COG has a Criminal Justice Advisory Committee (CJAC) and a Homeland Security Advisory Committee (HSAC), as well as one or more criminal justice and homeland security planners. The planners work within their regions to support public safety planning efforts and to organize workshops for potential applicants to help them understand the rules and process for applying for funds through the PSO. The CJACs review and prioritize local applications within their regions for CJD's Juvenile Justice Grants Program, Criminal Justice Grants Program, Violence Against Women Program, and Victims of Crime Act Program. The HSACs review and prioritize local applications within their regions for HSGD's State Homeland Security Program. After reviewing the applications, the COGs provide regional project rankings and funding recommendations to the PSO.

- 1. Panhandle Regional Planning Commission
- 2. South Plains Association of Governments
- 3. Nortex Regional Planning Commission
- 4. North Central Texas Council of Governments
- 5. Ark-Tex Area Council of Governments
- 6. East Texas Council of Governments
- 7. West Central Texas Council of Governments
- 8. Rio Grande Council of Governments
- 9. Permian Basin Regional Planning Commission
- 10. Concho Valley Area Council of Governments
- 11. Heart of Texas Council of Governments
- 12. Capital Area Council of Governments
- 13. Brazos Valley Council of Governments
- 14. Deep East Texas Council of Governments
- 15. South East Texas Regional Planning Commission
- 16. Houston-Galveston Area Council
- 17. Golden Crescent Regional Planning Commission
- 18. Alamo Area Council of Governments
- 19. South Texas Development Council
- 20. Coastal Bend Council of Governments
- 21. Lower Rio Grande Valley Development Council
- 22. Texoma Council of Governments
- 23. Central Texas Council of Governments
- 24. Middle Rio Grande Development Council



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